



Financial Statements  
June 30, 2017

# Jackson Hole Airport Board

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## Independent Auditor's Report

To the Board of Directors  
Jackson Hole Airport Board  
Jackson, Wyoming

### Report on the Financial Statements

We have audited the accompanying financial statements, of Jackson Hole Airport Board (the Board) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Board's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Board, as of June 30, 2017, and the respective changes in its financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of employer's share of net pension liability and of employer's contributions as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the audit requirements of *Title 2 U.S Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Award Uniform Guidance*, and is not a required part of the financial statements. The schedule of passenger facility charges collected and expended is also presented for purposes of additional analysis, as specified in the Passenger Facility Charge Audit Guide for Public Entities, by the Federal Aviation Administration and is not a required part of the basic financial statement of the Jackson Hole Airport Board.

The schedule of expenditures of federal awards and the schedule of passenger facility charges collected and expended are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and the schedule of passenger facility charges collected and expended are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated November 2, 2017 on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Eide Bailly LLP". The signature is written in a cursive, flowing style.

Boise, Idaho  
November 2, 2017

The Jackson Hole Airport Board (the "Airport Board") is the operator and proprietor of the Jackson Hole Airport (the "Airport"), located north of the Town of Jackson, in Teton County, Wyoming. The Airport Board offers readers of its Financial Statements this narrative overview of its financial activities for the fiscal year ended June 30, 2017 (the "Fiscal Year"). This narrative responds to the requirements of Government Accounting Standards Board ("GASB") No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*.

***Financial Highlights.***

Financial highlights for this fiscal year are as follows:

- The assets and deferred outflows of resources of the Airport Board exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$86,767,969 (net position). Of this amount, \$8,312,791 is classified as general net position, which may be used to meet the Airport Board's ongoing obligations to citizens and creditors.
- The Airport Board's total net position increased by \$3,350,398.
- As of the close of the fiscal year, the Airport Board's unrestricted cash and investments balance was \$12,653,126. Of this, \$802,714 was invested in Certificates of Deposit in a federally insured institution, having maturities of greater than three months.
- At the close of the fiscal year, the Airport Board's passenger facility charge ("PFC") remaining cash balance was \$3,463. This PFC balance is restricted for spending in accordance with the Airport Board's PFC applications, and as approved by the Federal Aviation Administration.
- The Airport Board's total long-term debt excluding the unfunded pension and compensated absences decreased by \$619,772 during the current fiscal year.

***Overview of the Financial Statements.*** This discussion and analysis is intended to serve as an introduction to the Airport Board's financial statements. The Airport Board's financial statements are comprised of basic financial statements which include all revenue and expenses, required supplementary information reflecting changes in employer's share of net pension liability and employer's contributions and supplementary information. In addition, this financial report includes a schedule of passenger facility charges collected and expended, single audit section listing all Federal grants, a report on compliance with the Uniform Guidance, and a summary of the auditor's findings.

***Basic Financial Statements.*** The Basic Financial Statements are made up of four components: (1) Statement of Net Position, at page 9-10; (2) Statement of Revenues, Expenses and Changes in Net Position, at pages 11-12; (3) Statement of Cash Flows, at pages 13-14; and (4) Notes to Financial Statements, at pages 15-27. These are designed to provide readers with a broad overview of the Airport Board's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the Airport Board assets, deferred outflows, liabilities and deferred inflows, with the difference between categories as net position. For most organizations, increases or decreases in net position over time may serve as an indicator of whether the financial position of an organization is improving or deteriorating. With respect to the Airport Board, increases or decreases in net position may simply reflect an increase in federal grant funding for infrastructure improvements, in relation to their depreciation. The Statement of Revenues, Expenses and Changes in Net Position separately describe operating revenues and operating expenses by logical categories; non-operating revenues made up of interest and passenger facilities charge (PFC) reimbursements; and capital contributions. This statement shows that the Airport Board's net position increased by \$3,350,398 during the fiscal year.

The Statement of Cash Flows separately discloses cash flow from (a) operating activities, (b) non capital financing activities, (c) capital and related financing activities, and (d) investing activities. The statement reveals that the Airport Board's cash and cash equivalents including restricted PFC and CFCs at the beginning of the fiscal year were \$10,973,659, and at the end of the fiscal year were \$14,945,586, an increase of \$3,971,927.

Notes to the financial statements provide additional information that is essential for a full understanding of the data provided in the financial statements.

Net position may serve over time as a useful indicator of a government's financial position. In the case of the Airport Board, assets exceeded liabilities by \$86,767,969 at the close of the most recent fiscal year.

	<u>2017</u>	<u>2016</u>
Assets		
Current and other assets	\$ 19,270,859	\$ 17,091,985
Capital assets, net	<u>80,034,260</u>	<u>77,901,269</u>
Total assets	<u>99,305,119</u>	<u>94,993,254</u>
Deferred outflows	<u>1,729,621</u>	<u>1,723,067</u>
Liabilities		
Current liabilities	3,995,064	3,019,311
Long term liabilities	<u>10,111,358</u>	<u>10,167,333</u>
Total liabilities	<u>14,106,422</u>	<u>13,186,644</u>
Deferred inflows	<u>160,349</u>	<u>112,106</u>
Net position		
Net investment in capital assets	75,360,004	72,607,241
Restricted	3,095,174	1,488,706
Unrestricted	<u>8,312,791</u>	<u>9,321,624</u>
Total net position	<u>\$ 86,767,969</u>	<u>\$ 83,417,571</u>

The Airport Board's total operating and non-operating revenues including capital contributions of \$7,017,918 exceeded total operating and non-operating expenses for an increase in net position of \$3,350,398. A summary of revenues and expenses is shown below:

	2017	2016
Program revenues	\$ 16,039,531	\$ 15,292,006
Program expenses	21,304,813	19,756,787
Loss from operations	(5,265,282)	(4,464,781)
Non-operating revenues and expenses		
Interest income	23,776	9,491
Interest expense	(108,477)	(88,518)
Non capital grants	199,833	248,806
Passenger facilities reimbursements	1,151,722	1,134,505
Customer facility fees	1,163,976	1,083,464
Loss on disposal of capital asset	(833,068)	-
Total non-operating revenues and expenses	1,597,762	2,387,748
Net loss before capital contributions	(3,667,520)	(2,077,033)
Capital contributions	7,017,918	5,782,309
Change in Net Position	3,350,398	3,705,276
Net Position, Beginning of Year	83,417,571	79,712,295
Net Position, End of Year	\$ 86,767,969	\$ 83,417,571

**Supplementary Financial Information.** The supplementary financial information, is composed of the Schedule of Passenger Facility Charges Collected and Expended. This schedule has not been prepared in accordance with generally accepted accounting principles (GAAP), but is required by the Federal Aviation Administration (FAA).

The Schedule of Passenger Facility Charges Collected and Expended, shows the PFC beginning balance, collections, expenditures and ending balance. This Schedule shows the amount of the FAA-authorized PFC which remains to be collected in future years.

**Analysis of Significant Changes.** For the fiscal year ending June 30, 2017, significant changes in the Airport Board's finances are discussed as follows:

**General Comments.** Operating revenues and expenses from year to year will depend to a significant degree upon the Airport's aircraft and passenger volume. For instance, fees received from many airport tenants are on a "percentage of gross" basis; parking revenues are directly related to parking lot usage; landing fees and fuel flowage fees are directly related to the volume of aircraft activity. Operating revenues can therefore be expected to mirror future increases or decreases in aircraft and passenger volumes. However, operating expenses do not immediately and automatically mirror aircraft and passenger volume, and must therefore be closely monitored and changed by Airport management when appropriate.

Capital outlays are funded in large part through grant revenues and PFC project reimbursements. Grant revenues are largely dependent on the appropriation of federal funds, and the Airport's aircraft and passenger volume upon which the level of grant funding is partially based. The amount of PFC reimbursements is directly related to passenger volumes. Lack of availability of one or both of these sources of revenue could dramatically limit the Airport Board's ability to make capital outlays in the future.

The Airport Board operates passenger security screening services under a contract from the Transportation Security Administration. Security screening reimbursements and expenses both reflect operations under that contract, which goes through February 28, 2022 if TSA exercises all of the options. Should the contract not be renewed, both revenues and expenditures will simultaneously, or nearly simultaneously, terminate.

***Net Position***

Total net position increased from \$83,417,571 to \$86,767,969, an increase of \$3,350,398 over the last fiscal year. This increase resulted mainly from an increase in capital contributions related to the Commercial Apron project and an increase in operating revenue net of related debt.

***Cash Position***

Cash and cash equivalents (including amounts restricted from PFC and CFC) increased from \$10,973,659 to \$14,945,586, an increase of \$3,971,927 over the last fiscal year, resulting primarily from increase in CFCs.

***Accounts Payable and Retainage Payable***

Accounts payable and retainage payable at the end of the fiscal year increased from \$2,054,050 to \$2,888,475 an increase of \$834,425 from the last fiscal year. This increase relates to the ongoing commercial apron reconstruction project.

***Operating Revenues***

Operating revenues, including security screening, increased from \$15,292,006 to \$16,039,531, an increase of \$747,525 over the last fiscal year, due to an increase in airline income, glycol sales, and gas tax refund revenue.

***Operating Expenses***

Operating expenses also increased from \$19,756,787 to \$21,304,813, an increase of \$1,548,026 over the last fiscal year, due to increases in payroll, fuel and repairs and maintenance costs.

***Non-Operating Revenues and Expenses***

Non-operating revenues and expenses decreased from \$2,387,748 to \$1,597,762, a decrease of \$789,986 over the last fiscal year due to a loss due to the decommissioning of the waste water treatment plant.

***Capital Asset Long-Term Debt Activity***

At the end of June 30, 2017, the Airport had \$75,360,004 reported as net investment capital assets. This represents a net increase of \$2,752,763 or 3.7% increase from 2016. This increase is primarily due to the retirement of long-term debt and an increase in capital assets related to construction activity (see Note 3 for more information).

***Long-Term Debt Activity***

During the year ended June 30, 2017, the Airport paid \$419,617 in principal payments on the two loans from Wyoming Business Council and retired \$200,155 on the Series 2013 Revenue Bond. The Airport had two loans totaling \$2,905,094 from Wyoming Business Council and one Series 2013 Revenue Bond from Bank of the West totaling \$1,769,162 outstanding at June 30, 2017 (see Note 4 for more information).

***Requests for Information***

This financial report is designed to provide a general overview of the Jackson Hole Airport Board's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Administrative Offices of the Board at the following address:

Jackson Hole Airport Board  
P.O. Box 159  
1250 East Airport Road  
Jackson, Wyoming 83001  
Phone: (307) 733-7695  
Fax: (307) 733-9270

Jackson Hole Airport Board  
Statement of Net Position  
June 30, 2017

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Assets

Current Assets

Cash and cash equivalents	\$ 11,850,412
Investments	802,714
Accounts receivable	2,156,805
Receivable from state and federal governments	995,142
Prepaid expenses	169,648
Inventory	<u>100,964</u>
 Total current assets	 <u>16,075,685</u>

Noncurrent Assets

Restricted cash - customer facility fees	3,091,711
Restricted cash - passenger facility charges	3,463
Notes receivable - related parties	100,000
Capital assets not being depreciated	15,026,745
Capital assets being depreciated	129,425,555
Accumulated depreciation	<u>(64,418,040)</u>
 Total noncurrent assets	 <u>83,229,434</u>

Total assets 99,305,119

Deferred Outflows of Resources

Employer contributions subsequent to the measurement date	343,029
Net difference between projected and actual investment earnings	1,106,512
Changes in proportion	<u>280,080</u>
 Total deferred outflows of resources	 <u>1,729,621</u>

Total assets and deferred outflows of resources \$ 101,034,740

Jackson Hole Airport Board  
Statement of Net Position  
June 30, 2017

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Liabilities

Current Liabilities

Accounts payable	\$ 1,675,237
Retainage payable	1,213,238
Accrued wages payable	252,438
Other payables	24,313
Compensated absences	183,835
Bond and loans payable	646,003
Total current liabilities	<u>3,995,064</u>

Noncurrent Liabilities

Compensated absences	101,490
Bond and loans payable	4,028,253
Net pension liability	5,981,615
Total noncurrent liabilities	<u>10,111,358</u>

Total liabilities 14,106,422

Deferred Inflows of Resources

Differences between expected and actual experience	<u>160,349</u>
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Total deferred inflows of resources 160,349

Net Position

Net investment in capital assets	75,360,004
Restricted for passenger facility charges expenditures	3,091,711
Restricted for customer facility charges expenditures	3,463
Unrestricted	<u>8,312,791</u>

Total net position \$ 86,767,969

Jackson Hole Airport Board  
Statement of Revenues, Expenses and Changes in Net Position  
Year Ended June 30, 2017

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Operating Revenues	
Airline landing fees and rent	\$ 4,009,631
Lease rentals	4,354,245
Security screening reimbursement (TSA)	5,919,557
LEO service reimbursement contract (TSA)	81,150
Glycol sales	602,047
Parking income	696,639
Display case and local service reservations	14,260
Gas tax refund	240,408
Miscellaneous	<u>121,594</u>
Total operating revenues	<u>16,039,531</u>
Operating Expenses	
Capital maintenance	623,186
Consulting - noise study	85,500
Depreciation	6,064,210
Dues and subscriptions	10,520
Environmental management	205,639
Fire rescue training and supplies	70,419
Franchise fees	357,571
Fuel	78,303
Glycol	511,416
Insurance	602,244
Repairs, maintenance and supplies	1,797,641
Education and training	144,682
Miscellaneous	136,380
Office expenses	139,742
Payroll taxes and benefits	3,464,917
Professional fees	556,822
Salaries	5,127,912
Screening	160,699
Security	574,819
Snow removal	165,204
Telephone	38,840
Travel	63,822
Utilities	<u>324,325</u>
Total operating expenses	<u>21,304,813</u>
Loss from operations	<u>(5,265,282)</u>

Jackson Hole Airport Board  
Statement of Revenues, Expenses and Changes in Net Position  
Year Ended June 30, 2017

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Non-operating Revenues and Expenses	
Interest income	23,776
Interest expense	(108,477)
Non-capital grants	199,833
Passenger facilities reimbursements	1,151,722
Customer facility fees	1,163,976
Loss on asset disposal	<u>(833,068)</u>
Total non-operating revenues and expenses	<u>1,597,762</u>
Loss Before Capital Contributions	(3,667,520)
Capital contributions	<u>7,017,918</u>
Change in Net Position	3,350,398
Total Net Position, Beginning of Year	<u>83,417,571</u>
Total Net Position, End of Year	<u><u>\$ 86,767,969</u></u>

Jackson Hole Airport Board  
Statement of Cash Flows  
Year Ended June 30, 2017

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Operating Activities	
Cash received from operations	\$ 14,856,135
Cash payments to suppliers for services	(5,713,959)
Cash payments to employees for services	<u>(7,841,249)</u>
Net cash from operating activities	<u>1,300,927</u>
Noncapital Financing Activities	
Grants received from State and Federal governments for noncapital projects	<u>199,833</u>
Net cash from noncapital financing activities	<u>199,833</u>
Capital and Related Financing Activities	
Acquisitions and construction of property and equipment	(9,564,023)
Proceeds from the sale of capital assets	533,757
Passenger facilities reimbursements received	1,124,919
Customer facility charges received	1,152,792
Principal payments on bond and notes payable	(619,772)
Interest payments on bond and notes payable	(112,668)
Grants received from State and Federal governments	<u>9,984,767</u>
Net cash from capital and related financing activities	<u>2,499,772</u>
Investing Activities	
Advances to the employees (secured note)	(50,000)
Interest on investments	<u>21,395</u>
Net cash used for investing activities	<u>(28,605)</u>
Net Increase in Cash and Cash Equivalents	3,971,927
Cash and Cash Equivalents, Beginning of Year	<u>10,973,659</u>
Cash and Cash Equivalents, End of Year	<u>\$ 14,945,586</u>
Statement of Net Position	
Cash and cash equivalents	\$ 11,850,412
Restricted cash-customer facility fees	3,091,711
Restricted cash-passenger facility fees	<u>3,463</u>
Total Cash and Cash Equivalents	<u>\$ 14,945,586</u>

Jackson Hole Airport Board  
Statement of Cash Flows  
Year Ended June 30, 2017

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Reconciliation of Loss from Operations to Net Cash from Operating Activities

Loss from operations	\$ (5,265,282)
Adjustments to reconcile loss from operations to net cash from operating activities	
Depreciation	6,064,210
Increase (decrease) in cash and cash equivalents resulting from changes in operating assets and liabilities	
Accounts receivable	(1,183,396)
Prepaid expenses	112,576
Inventory	(12,611)
Deferred outflows of resources	(6,554)
Accounts payable	192,877
Retainage payable	641,548
Deferred inflows of resources	48,243
Refundable deposits	(575)
Accrued wages payable	(3,208)
Compensated absences	30,647
Net pension liability	682,452
Net Cash from Operating Activities	<u>\$ 1,300,927</u>

## **Note 1 - Principal Business Activity and Significant Accounting Policies**

### **Reporting Entity and Organization**

The Jackson Hole Airport Board (Board) is the level of government which has governing responsibilities over all activities related to the Jackson Hole Airport. The Board is a joint powers board created by the Town of Jackson and County of Teton, as authorized by Wyoming Statute Sections 10-5-201 through 10-5-204. Though created by joint action of the Town and County, the Board is a separate and distinct governmental entity and “body corporate.”

The Board receives funding from state and federal government sources and must comply with the requirements of these funding source entities. The Board serves as the nucleus for the reporting entity under the provisions of GASB Statement No. 14, 39 and 61 for its basic financial statements. Using this premise, the Board is not financially accountable for any other organizations; thus, the report includes only the financial statements of the Board. The Board has no component units nor is it considered a component unit of any other government.

The Board operates in Grand Teton National Park under an agreement with the U.S. Department of Interior. The operating agreement between the Board and U.S. Department of Interior expires in 2053. The Board pays a use fee to the U.S. Department of Interior equal to three percent of the first \$4,000,000 of eligible operating receipts and four percent of any eligible operating receipts in excess of \$4,000,000.

### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The basic financial statements are reported using the economic resources measurements focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund’s principal ongoing operations. The principal operating revenues of the Board’s enterprise fund is charges to users of the airport facilities. Operating expenses for the enterprise fund includes the cost of providing the services for the airport, administrative expense, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### **Receivables**

The Board recognizes bad debts at the time specific accounts become doubtful of collection; accordingly, accounts receivable are included in the accompanying statement of net position at face value with no provision for losses thereon. This form of presentation is preferable due to the nature of receivables and the immaterial amounts of doubtful collections involved.

### **Cash and Cash Equivalents**

For purposes of the cash flow statement, the Board considers cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition to be cash and cash equivalents.

### Deposits and Investments

Investments for the Board are reported at fair value. Fair value is determined based on the price that would be received to sell an asset or paid to transfer a liability in an orderly transactions between market participants as the measurement date. In September 2011, the Board approved an investment policy. The investment policy allows the Board to invest in U.S. Treasury instruments, certificates of deposits which are fully insured by the FDIC or fully secured by a pledge of U.S. Treasury instruments, and the Wyoming State Treasurer's Asset Reserve as permitted by Wyoming Statutes. Management reviews statements of investments on a monthly basis to identify significant downturns which might affect the fair value measurements of investments.

### Inventory and Prepaid Items

Inventory consists of glycol and is valued at cost using the first in/first out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

### Capital Assets

Capital assets, which include property, equipment and infrastructure assets (e.g., runways and aprons), are reported in the basic financial statements. Capital assets are defined by the Board as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of 2 years. Depreciation is recorded on the straight-line basis over the estimated useful lives of the properties. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

	<u>Years</u>
Buildings	40
Runways	10 to 20
Equipment	7 to 15
Furniture, fixtures and computer equipment	5
Vehicles, including fire trucks	5 to 10

### Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future periods and so will not be recognized as an outflow of resources (expense) until then. The Board only has one item that qualifies for reporting in this category. The Board reports deferred outflows of resources for pension plan items.

### Deferred Inflows of Resources

In addition, to the liabilities, the statement of net position may sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Board has one item that qualifies for reporting in this category. The Board reports deferred inflow of resources for pension plan items.

### **Compensated Absences**

Compensated absences (paid time off) are accrued based on an employee's years of employment. Employees receive 128 hours of compensated absences in their first through fourth year of employment, 168 hours in their fifth through ninth year of employment, and 208 hours in their tenth year of employment and beyond. Carryover of compensated absences is limited to 288 hours for both non-exempt and exempt employees. Unused sick leave hours are not paid out upon termination and are not accrued as a liability in the financial statements.

### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. The estimates of the pension liability is especially significant to the Board. It is reasonably possible that this estimate will change within one year of the date of the financial statements due to one or more future events. The effect of the change could be material to the financial statements and could result in a loss.

### **Restricted Resources**

When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Passenger Facility Charge (PFC) Funds**

PFC funds are collected based on an approved FAA application to "impose" charges on enplaned passengers at the Airport. These funds are restricted for designated capital projects and any debt incurred to finance the construction of these projects.

By letter dated November 29, 1993, the FAA issued a Record of Decision to the Airport that authorized the collection and expenditure of PFC revenue. PFC's are imposed on enplaning passengers by airports for the purpose of generating resources for airport projects that increase capacity, increase safety, or mitigate noise impacts. In the first application, the Airport received approval for \$3 PFC to finance projects totaling approximately \$375,000. Collection for the first application began in 1994. There were a number of amendments to the Records of Decision since 1994. These amendments have increased the authorized collections and project expenditures to approximately \$39,749,000 in total. Additionally, the May 18, 2001 record of collection amended the PFC rate to increase the collection level to \$4.50. Charges collected and receivable are recorded as restricted assets.

### **Rental Car Facility Fee (CFC)**

In June 2010, the Board established an on-airport rental car facility fee to be collected by on-airport rental car companies from their customers and paid over to the Board for the purpose of financing and payment of the planning, design, enabling, construction, improvement and/or repair of facilities and improvements which benefit the on-airport rental car companies. The car facility fee of \$2 per customer per transaction day was increased to \$4 per customer per transaction day in October 2012. It is capped at the first fourteen days of any continuous vehicle rental and is charged and collected by each on-airport car rental company from each person entering into a motor vehicle rental agreement. Car facility fees are recorded as restricted assets. The car facility fee commenced on August 1, 2010 and will continue until terminated by the Board.

## **Revenue Recognition**

Additional types of Airport revenue are recognized as follows:

### **Airfield Landing Fees**

Landing fees are principally generated from scheduled passenger and cargo carriers, as well as non-scheduled commercial aviation, and are based on the landed weight of the aircraft. The estimated landing fee structure is determined annually pursuant to an agreement between the Airport and each of the signatory airlines based on the Certified Gross Weight of the aircraft landed. Landing fees are recognized as revenue when the related facilities are utilized.

### **Terminal Rents and Concessions**

Rental and concession fees are generated from airlines, parking facilities, food and beverage operations, rental car agencies, advertisers and other commercial tenants. Leases are for terms from one to five years and generally require rentals based on the volume of business; specific minimum annual rental payments are required for some of the leases. Rental revenue is recognized over the life of the respective leases and concession revenue is recognized based on reported concessionaire revenue.

### **Other**

All other types of revenue are recognized when earned.

## **Note 2 - Deposits and Investments**

As of June 30, 2017, all of the Board's investments consisted of Certificates of Deposit with maturity dates no greater than one year and interest rates ranging from 0.35% to 0.50%. In addition, the Board had \$3,536,514 in WYO-STAR, which is a government investment pool, established in 1987 offered exclusively to Wyoming governmental entities. The value of the Board's investment in WYO-STAR is equal to the value of its share in WYO-STAR. Amounts held in WYO-STAR are considered cash and cash equivalents. As of June 30, 2017, the interest rate earned on WYO-STAR was .8410%.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Board's investments and cash and cash equivalents are held in certificates of deposit and in external pooled investment accounts with a focus on liquidity. As a means of limiting its exposure to fair value losses arising from interest rates, the Board attempts to match investment maturities with its expected cash flow needs. With this investment focus, investment and cash and cash equivalents are expected to reach maturity with limited gains and losses.

### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. At June 30, 2017, the Board was not exposed to credit risk as respects to investments held in certificates of deposit. With respect to funds held at WYO-STAR, the Board has invested monies at fixed contract rate of interest. WYO-STAR pool is not rated.

### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Board's deposits may not be redeemable to it. State Statutes require that the Board's deposits in excess of the federal depository insurance amount be collateralized. At June 30, 2017, the Board's deposits except for the funds held in WYO-STAR were collateralized as required by statutes and Board policy with securities held by the pledging financial institution's trust department or agent, in joint custody of the bank and the Board. As of June 30, 2017, \$58,219 of the Board's bank balance was exposed to custodial credit risk. A summary of deposit balances and collateral amounts are as follows.

	Wells Fargo	Bank of the West	Total
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Bank balances	\$ 8,744,432	\$ 3,752,570	\$ 12,497,002
FDIC insurance	(250,000)	(250,000)	(500,000)
Uninsured	<u>8,494,432</u>	<u>3,502,570</u>	<u>11,997,002</u>
Collateralized with securities held by the pledging financial institution's trust department in the Board's name	<u>(8,436,213)</u>	<u>(3,561,576)</u>	<u>(11,997,789)</u>
Uninsured and uncollateralized	<u><u>\$ 58,219</u></u>	<u><u>\$ (59,006)</u></u>	<u><u>\$ (787)</u></u>

**Note 3 - Property and Equipment**

A summary of changes in capital assets follows:

	Beginning Balance July 1, 2016	Additions	Deletions and Transfers	Ending Balance June 30, 2017
Capital assets, not being depreciated				
Art - terminal building	\$ 740,477	\$ 12,000	\$ -	\$ 752,477
Construction in progress	7,138,816	8,919,603	1,784,151	14,274,268
	<u>7,879,293</u>	<u>8,931,603</u>	<u>1,784,151</u>	<u>15,026,745</u>
Capital assets, being depreciated				
Buildings and runways	118,013,157	1,884,955	-	119,898,112
Waste water treatment plant	2,787,518	-	2,787,518	-
Equipment	5,312,841	179,157	-	5,491,998
Furniture, fixtures and computer equipment	358,590	-	-	358,590
Vehicles including fire trucks	3,324,395	352,460	-	3,676,855
Total capital assets, being depreciated	<u>129,796,501</u>	<u>2,416,572</u>	<u>2,787,518</u>	<u>129,425,555</u>
Less accumulated depreciation	<u>59,774,525</u>	<u>6,064,210</u>	<u>1,420,695</u>	<u>64,418,040</u>
Total capital assets, being depreciated, net	<u>70,021,976</u>	<u>(3,647,638)</u>	<u>1,366,823</u>	<u>65,007,515</u>
Capital assets, net	<u>\$ 77,901,269</u>	<u>\$ 5,283,965</u>	<u>\$ 3,150,974</u>	<u>\$ 80,034,260</u>

Depreciation expense for the year ended June 30, 2017 was \$6,064,210.

**Note 4 - Long-Term Debt, Long-Term Liabilities and Pledged Revenue**

The following is a summary of changes in long-term debt and long-term liabilities of the Board for the year ended June 30, 2017:

	Balance June 30, 2016	New Debt Incurred	Debt Retired	Balance June 30, 2017	Due Within One Year
Wyoming Business Council	\$ 617,960	\$ -	\$ 152,193	\$ 465,767	\$ 153,716
Wyoming Business Council	2,706,751	-	267,424	2,439,327	286,659
Series 2013 Revenue Bond	1,969,317	-	200,155	1,769,162	205,628
Total long-term debt	5,294,028	-	619,772	4,674,256	646,003
Compensated absences	254,678	214,481	183,834	285,325	183,835
	<u>\$ 5,548,706</u>	<u>\$ 214,481</u>	<u>\$ 803,606</u>	<u>\$ 4,959,581</u>	<u>\$ 829,838</u>

In September 2009, the Board received a \$1,500,000 loan at a fixed rate of 1.00% from the Business Ready Community Grant and Loan Program (“BRC”) of the Wyoming Business Council for the purpose of paying part of the costs to construct a Phase One expansion of the passenger terminal building at the Jackson Hole Airport. The principal and interest on the BRC loan are payable in nine annual payments of \$158,374 with all unpaid principal and interest due on the tenth anniversary date of the final loan disbursement.

There is no prepayment penalty on this loan. Passenger Facility Charges and net revenues defined as gross revenues received by the Board from all other rents, user and concession fees, and fuel flowage fees less operating and maintenance costs are pledged for the payment of the BRC loan. The annual requirements to pay principal and interest on this loan are as follows:

Year ending June 30,	Wyoming Business Council (BRC)		
	Principal	Interest	Total
2018	\$ 153,716	\$ 4,658	\$ 158,374
2019	155,254	3,121	158,375
2020	156,797	1,568	158,365
	<u>\$ 465,767</u>	<u>\$ 9,347</u>	<u>\$ 475,114</u>

During the fiscal year ended June 30, 2014, the Board obtained a \$3,000,000 line of credit from the Business Ready Community Grant and Loan Program (“BRC”) of the Wyoming Business Council for the purpose of an expansion of the airport baggage claim facilities, TSA support space, passenger security screening area, and janitor space to serve the terminal. Once the available funds have been disbursed the principal and interest will be payable at a fixed rate of 1.5% over ten years. As of June 30, 2017, the Board has drawn \$3,000,000 and had no minimum payments other than the accrued interest. There is no prepayment penalty on this loan. Passenger Facility Charges and net revenues defined as gross revenues received by the Board from all other rents, user and concession fees, and fuel flowage fees less operating and maintenance costs are pledged for the payment of the BRC loan. The BRC’s security interest in the Board’s passenger facility charges and net revenues is subordinate to the security interest of the Bank of the West under the 2013 Series Revenue Bonds. The annual requirements to pay principal and interest on this loan are as follows:

Year ending June 30,	Wyoming Business Council (BRC)		
	Principal	Interest	Total
2018	\$ 286,659	\$ 38,623	\$ 325,282
2019	290,959	32,290	323,249
2020	295,324	27,926	323,250
2021	299,754	23,496	323,250
2022	304,250	18,999	323,249
2023 to 2025	962,381	29,369	991,750
	<u>\$ 2,439,327</u>	<u>\$ 170,703</u>	<u>\$ 2,610,030</u>

In November 2013, the Board issued Series 2013 Revenue Bond (“Bond”) in the amount of \$4,100,000, at an annual fixed rate of 2.66% for the purpose of financing a portion of the design and construction of a new and expanded baggage claim building as part of the passenger terminal building and paying costs incurred in connection with the issuance of this bond. As of June 30, 2017, the Board has advanced \$2,200,000 of the Series 2013 revenue Bond. Principal and interest in the amount of \$20,901 shall be paid in monthly installments commencing in May 2015 until May 2025. Series 2013 Revenue Bond has certain requirements which include maintenance of a minimum effective tangible net worth of \$65,000,000 and establishment of the special trust account for payment of the principal and interest. The Board shall not issue additional bonds or other obligations having a lien on the pledged airport revenues superior to the lien of the Bond. The Bond is subject to redemption prior to the stated maturity, at the option of the Board. There is no prepayment penalty on the Bond. The annual requirements to pay principal and interest on this loan are as follows:

Year ending June 30,	Series 2013 Revenue Bonds		
	Principal	Interest	Total
2018	\$ 205,628	\$ 45,189	\$ 250,817
2019	211,243	39,574	250,817
2020	216,921	33,896	250,817
2021	222,934	27,883	250,817
2022	229,021	21,796	250,817
2023 to 2025	683,415	27,248	710,663
	<u>\$ 1,769,162</u>	<u>\$ 195,586</u>	<u>\$ 1,964,748</u>

## Note 5 - Risk Management

The Board is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors, and omissions, injuries to employees and natural disasters. During the year ended June 30, 2017, the Board contracted with various insurance companies for property insurance (including boiler and machinery), general liability insurance, professional insurance and vehicle insurance. The coverages under each type of insurance policy vary in amounts and deductibles. The Board has not had significant settlements exceeding insurance coverage in any of the past three fiscal years.

During the fiscal year 2009, the Board received the Support Anti-Terrorism by Fostering Effective Technologies (SAFETY) Act designation. This designation for the Board means that for any claim arising out of an act of terrorism and involving the Board's security screening operation; a) exclusive jurisdiction is in federal court; b) liability is limited to an amount of liability specified by insurance coverage; c) joint and several liability for non-economic damages is prohibited, so the Board can only be liable for that percentage of non-economic damages proportionate to its responsibility for the harm; d) punitive damages and prejudgment interest are barred, and e) plaintiff's recovery is reduced by amounts they receive from "collateral sources", such as insurance benefits. The Board pays into the State Worker's Compensation System a premium based on a rate per covered payroll. This rate is calculated based on accident history and administrative costs. The Board paid approximately \$108,561 in 2017.

#### **Note 6 - Retirement Plan**

The Board participates in the Public Employees' Pension Plan ("PEPP"), a statewide cost-sharing multiple-employer public employee retirement system administered by the State of Wyoming Retirement System Board. Substantially all Board full-time employees are eligible to participate.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wyoming Retirement System ("WRS") plans and additions to/deductions from WRS's fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Wyoming Retirement System issues a publicly available financial report which includes audited financial statements and required supplementary information for each plan. Detailed information about the pension plans' fiduciary net position is available in separately issued Wyoming Retirement System financial report. The report may be obtained from the Wyoming Retirement System website at <http://retirement.state.wy.us>.

#### **Pension Benefits**

The PEPP provides retirement, disability and death benefits according to predetermined formulas and allows retirees to select one of seven optional methods for receiving benefits, including two joint and survivor forms of benefits; a 100% joint and survivor annuity, and a 50% joint and survivor annuity. The benefit amounts under these options are determined on an actuarially equivalent basis. Any cost of living adjustment provided to retirees must be granted by the State Legislature. Benefits are established by Title 9, Chapter 3 of the Wyoming Statutes.

#### **Member and Employer Contributions**

PEPP members are required to contribute 8.25% of their annual covered salary and the Board is required to contribute 8.37% of the annual covered payroll. Legislation enacted in 1979 allows the employer to pay any or all of the employees' contribution in addition to the matching contribution. The Board currently contributes 15.19% of their annual covered salary and the employees are required to pay 1.43%. Contribution rates are established by Title 9, Chapter 3 of the Wyoming Statutes. The Board's contributions to the PEPP for the year ended June 30, 2017 were approximately \$689,000.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2017, the Board reported a total liability of \$5,981,615 for its proportionate share of the net pension liability. The net pension liability was determined based on the results of an actuarial valuation performed as of January 1, 2016, and rolled forward to the measurement date of December 31, 2016. The Board's proportion of the net pension liability was based on the Board's contributions to the pension plans relative to the contributions of all participating governmental entities during the measurement period. At December 31, 2016, the Board's proportion increased to .247429800% from .227495553% at December 31, 2015.

For the year ended June 30, 2017, the Board recognized pension expense of \$1,036,487. At June 30, 2017, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 1,106,512	\$ -
Differences between actual and expected experience	-	160,349
Change in proportion	280,080	-
Subtotal	1,386,592	160,349
Contributions subsequent to the measurement date	343,029	-
Total	\$ 1,729,621	\$ 160,349

The Board reported \$343,029 as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date which will be recognized as reduction of the net pension liability in the year ended June 30, 2018.

Other amounts reported as deferred outflows or inflows of resources related to pensions will be recognized in pension expense (increase of expense) as follows:

Year ended June 30,	
2018	\$ 423,121
2019	426,147
2020	359,389
2021	17,586
2022	-
	\$ 1,226,243

### Actuarial Assumptions

The total pension liability in the January 1, 2016, actuarial valuation date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

#### Actuarial Assumptions and Methods

Valuation Date	January 1, 2016
Actuarial cost method	Entry Age Normal
Amortization method	Level percent open
Remaining amortization period	30 years
Asset valuation method	5-year
Actuarial assumptions:	
Salary increases	4.25% to 6.00%
Payroll growth rate	4.25%
Inflation rate	3.25%
Cost of living increases	0.00%
Investment rate of return	7.75%, net of pension plan investment expense
Mortality	RP-2000 Combined Mortality Table, generational with scale BB

An experience study was performed in 2012 for the period January 1, 2007 thru December 31, 2011 which reviewed all economic and demographic assumptions, including mortality.

The long term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation.

For each major asset class that is included in the pension plans' target allocation as of January 1, 2016, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	0.00%	-0.20%
Fixed income	20.00%	1.43%
Equity	45.00%	5.72%
Marketable alternatives	17.50%	3.03%
Private markets	17.50%	5.84%
Total	100.00%	

**Discount Rate**

The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions for participating governmental entities will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Board’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following table presents the Board’s proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the Board’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate.

Pension Plan	1% Decrease (6.75)%	Current Discount Rate (7.75)%	1% Increase (8.75)%
Public Employees' Pension Plan	\$ 8,591,598	\$ 5,981,615	\$ 3,789,480

**Note 7 - Support from Government Units**

The Board receives a substantial amount support from federal and state governments to fund its capital project and airport related studies. If a significant reduction in this level of support were to occur, it may have a significant effect on the Board’s ability to continue its capital project activities at their present level. During the fiscal year ended June 30, 2017, the Board received \$7,217,751 in support from federal and state governments to fund its capital projects and airport related studies.

**Note 8 - Major Customers**

During the 2017, the Board had a one major customer (any customer who provided 10% or more of total revenues). The Board received \$5,919,557 in revenues from Transportation Security Administration under a contract to provide screening services and had \$978,318 in receivables at June 30, 2017.

**Note 9 - Contractual Commitments**

As of the fiscal year ended June 30, 2017, the Board had outstanding engineering and construction contracts in the amounts of \$4,233,718 for the Apron Reconstruction, General Aviation Apron Expansion, and the Wastewater Treatment Conveyance Project. The major funding source for the apron reconstruction project is Airport Improvement Program grants and a grant/loan from the Wyoming Council.

**Note 10 - Contractual Obligations**

Terminal space is rented to various car rental companies; the rental revenue is determined by applying the agreed upon percent of gross receipts, or a minimum guaranteed amount based on the individual rental agreements.

**Note 11 - Commitments and Transaction with Related Organization**

The Board enters into various contracts that extend beyond the current year. The Board has an agreement with the Town of Jackson with respect to the provision of law enforcement services. During the 2017 this agreement required monthly payments of \$40,583 for the total annual amount of \$487,000. The contract was renewed effective July 1, 2017 for another three years for an annual amount of \$531,924 payable monthly at \$44,327. This agreement may be terminated by either of the parties without cause.

The Board has a two year contract for custodial services for the total annual amount of \$518,293 expiring in April 2018.

**Note 12 - Related Party Transactions**

The Board has entered into two employee benefit loan agreements to provide employees assistance in the purchase of home residences conveniently located in relation to the Jackson Hole Airport. A \$50,000 loan agreement was executed during fiscal year 2017. The balances of loans outstanding at June 30, 2017 totaled \$100,000 and were secured through mortgages agreements with the Board.

**Note 13 - Subsequent Events**

On August 30, 2017 the Board accepted a grant from the Department of Transportation's Federal Aviation Administration in the amount of \$6,085,000 for the completion of the commercial apron project.

On September 20, 2017 the Board and an engineering firm signed a mutual release agreement in which the firm agreed to pay the Board \$267,500 for design deficiencies associated with the construction of the wastewater treatment plant.



Required Supplementary Information  
June 30, 2017

# Jackson Hole Airport Board

Jackson Hole Airport Board  
Schedule of Employer's Share of Net Pension Liability  
June 30, 2017

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	2017	2016	2015
Public Employees Pension Plan			
Board's proportion of the net pension liability	0.247429800%	0.227495553%	0.229180744%
Board's proportionate share of the net pension liability	\$ 5,981,615	\$ 5,299,162	\$ 4,044,335
Board's covered payroll	\$ 4,557,759	\$ 3,967,627	\$ 3,917,644
Board's proportionate share of the net pension liability as a percentage of its covered payroll	131.24%	133.56%	103.23%
Plan fiduciary net position as a percentage of the total pension liability	73.42%	73.40%	79.08%

\*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the Board will present information for those years for which information is available.

Data reported is measured as of December 31 (measurement date).

Jackson Hole Airport Board  
Schedule of Employer's Contributions  
June 30, 2017

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Public Employees Pension Plan			
Contractually required contribution	\$ 689,656	\$ 676,000	\$ 650,000
Contributions in relations to the contractually required contributions	<u>(689,656)</u>	<u>(676,000)</u>	<u>(650,000)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Board's covered-payroll	\$ 4,540,199	\$ 4,067,389	\$ 4,095,778
Contributions as a percentage of covered payroll	15.19%	16.62%	15.87%

\*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the Board will present information for those years for which information is available.

Data reported is measured as of June 30 (fiscal year-end).



Supplementary Information  
June 30, 2017

# Jackson Hole Airport Board

Jackson Hole Airport Board  
Schedule of Passenger Facility Charges Collected and Expended – Cash Basis  
June 30, 2017

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<u>PFC Projects</u>	Balance Unliquidated PFC June 30, 2016	PFC Collections	Interest Earned	PFC Expenditures	Balance Unliquidated PFC June 30, 2017
APP 12 and 13 Terminal, Master Plan, Operations, and Administration	<u>\$ (18,964,162)</u>	<u>\$ 1,124,906</u>	<u>\$ 14</u>	<u>\$ (112,668)</u>	<u>\$ (17,951,910)</u>



Federal Awards Reports in Accordance  
with the Uniform Guidance  
June 30, 2017

## Jackson Hole Airport Board



**Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Board of Directors  
Jackson Hole Airport Board  
Jackson, Wyoming

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, of Jackson Hole Airport Board (the Board) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Board’s basic financial statements, and have issued our report thereon dated November 2, 2017.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Board’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Board’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Board’s financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Eide Bailly LLP".

Boise, Idaho  
November 2, 2017



## **Independent Auditor's Report on Compliance with Requirements Applicable to the Passenger Facility Charge Program and on Internal Control over Compliance**

To the Board of Directors  
Jackson Hole Airport Board  
Jackson, Wyoming

### **Report on Compliance**

We have audited Jackson Hole Airport Board's (the Board) compliance with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies* (the Guide), issued by the Federal Aviation Administration applicable to its passenger facility charge program for the year ended June 30, 2017.

### **Management's Responsibility**

Compliance with the requirements of laws and regulations applicable to its passenger facility charge program is the responsibility of Jackson Hole Airport Board's management.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on Jackson Hole Airport Board's compliance based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on passenger facility charges programs occurred. An audit includes examining, on a test basis, evidence about the Jackson Hole Airport Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with the passenger facility charge program. However, our audit does not provide a legal determination of the Jackson Hole Airport Board's compliance.

### **Opinion on Compliance with Passenger Facility Charge Audit Guide for Public Agencies**

In our opinion, Jackson Hole Airport Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the passenger facility charge program for the year ended June 30, 2017.

### **Internal Control Over Compliance**

The management of the Jackson Hole Airport Board is responsible for establishing and maintaining effective internal control over compliance with the requirements referred to above. In planning and performing our audit of compliance, we considered Jackson Hole Airport Board's internal control over compliance in accordance with the types of requirements that could have a direct and material effect on the passenger facility charge program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion of compliance and to test and report on internal control over compliance in accordance with the Guide, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Jackson Hole Airport Board's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the passenger facility charge program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance; such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the passenger facility charge program will not be prevented or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the passenger facility charge program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the result of the testing based on the requirements of the Guide. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Eide Bailly LLP". The signature is written in a cursive, flowing style.

Boise, Idaho  
November 2, 2017



## **Independent Auditor's Report on Compliance for the Major Federal Program: Report on Internal Control Over Compliance Required by the Uniform Guidance**

To the Board of Directors  
Jackson Hole Airport Board  
Jackson, Wyoming

### **Report on Compliance for the Major Federal Program**

We have audited the Jackson Hole Airport Board's (the Board) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the of the Board's major federal program for the year ended June 30, 2017. The Board's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on the compliance for the Board's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Board's compliance.

### **Opinion on the Major Federal Program**

In our opinion, the Board complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2017.

### **Report on Internal Control Over Compliance**

Management of the Board is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Board's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in

accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Eide Sully LLP". The signature is written in a cursive, flowing style.

Boise, Idaho  
November 2, 2017

**Current Year Finding**

None noted

**Prior Year Findings**

None noted

Jackson Hole Airport Board  
Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2017

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Identifying Award Number	Passed Through to Subrecipients	Expenditures
U.S. Department of Transportation				
Airport Improvement Program # 50	20.106	3-56-0014-50	-	\$ 221,561
Airport Improvement Program # 54	20.106	3-56-0014-54-2015	-	2,500,278
Airport Improvement Program # 55	20.106	3-56-0014-55-2016	-	255,493
Airport Improvement Program # 56	20.106	3-56-0014-056-2016	-	2,497,703
Airport Improvement Program # 57	20.106	3-56-0014-057-2016	-	428,088
Airport Improvement Program # 58	20.106	3-56-0014-058-2016	-	<u>3,750</u>
Total U.S. Department of Transportation				<u>5,906,873</u>
Total Federal Awards				<u>\$ 5,906,873</u>

**Note 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the “Schedule”) includes the federal award activity of Jackson Hole Airport Board under programs of the federal government for the year ended June 30, 2017. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administration Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Jackson Hole Airport Board, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Jackson Hole Airport Board.

**Note 2 - Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in Office of Management and Budget Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, or the cost principles contained in (Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administration Requirements, Cost Principles and Audit Requirements for Federal Awards) (Uniform Guidance), wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Jackson Hole Airport Board has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**Section I - Summary of Auditor's Results**

Financial Statements

Type of auditor's report issued Unmodified

Internal control over financial reporting:

Material weakness identified No

Significant deficiencies None Reported

Noncompliance material to financial statements noted? No

Federal Awards

Internal control over major programs:

Material weakness identified No

Significant deficiencies None Reported

Type of auditor's report issued on compliance for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516 No

Identification of major programs:

<u>CFDA number</u>	<u>Name of Federal Program</u>
20.106	Airport Improvement Program

Dollar threshold used to distinguish between Type A and Type B programs \$750,000

Auditee qualified as low-risk auditee? Yes

**Section II – Financial Statement Findings**

None

**Section III – Federal Award Findings and Questioned Costs**

None